

# **BSI Standards Publication**

Electronic fee collection — Investigation of charging policies and technologies for future standardization



## National foreword

This Published Document is the UK implementation of ISO/TR 21190:2018.

The UK participation in its preparation was entrusted to Technical Committee EPL/278, Intelligent transport systems.

A list of organizations represented on this committee can be obtained on request to its secretary.

This publication does not purport to include all the necessary provisions of a contract. Users are responsible for its correct application.

© The British Standards Institution 2018 Published by BSI Standards Limited 2018

ISBN 978 0 580 98955 1

ICS 03.220.20; 35.240.60

Compliance with a British Standard cannot confer immunity from legal obligations.

This Published Document was published under the authority of the Standards Policy and Strategy Committee on 31 December 2018.

### Amendments/corrigenda issued since publication

Date Text affected

PD ISO/TR 21190:2018

## TECHNICAL REPORT

ISO/TR 21190

First edition 2018-12

## Electronic fee collection — Investigation of charging policies and technologies for future standardization

Perception du télépéage — Examen sur les politiques et technologies de tarification pour la future normalisation



# PD ISO/TR 21190:2018 **ISO/TR 21190:2018(E)**



### **COPYRIGHT PROTECTED DOCUMENT**

© ISO 2018

All rights reserved. Unless otherwise specified, or required in the context of its implementation, no part of this publication may be reproduced or utilized otherwise in any form or by any means, electronic or mechanical, including photocopying, or posting on the internet or an intranet, without prior written permission. Permission can be requested from either ISO at the address below or ISO's member body in the country of the requester.

ISO copyright office CP 401 • Ch. de Blandonnet 8 CH-1214 Vernier, Geneva Phone: +41 22 749 01 11 Fax: +41 22 749 09 47 Email: copyright@iso.org Website: www.iso.org

Published in Switzerland

Co	ntent	<b>nts</b> Page			
Fore	eword		<b>v</b>		
Intr	oductio	on	vi		
1	Scon	ne	1		
2	_	native references			
3	Tern	ns and definitions	1		
4	Abbreviated terms				
5	Char	ging policies	4		
	5.1	General description	4		
	5.2	Conventional charging policies	4		
		5.2.1 Financial sources for road construction			
		5.2.2 Financial sources for road maintenance			
		5.2.3 Reduction for congestion in urban area			
		5.2.4 Internalizing external costs			
	<b>F</b> 0	5.2.5 Summary of conventional charging policies	5		
	5.3	New charging policies			
		5.3.1 Financial source for road construction with low cost devices			
		5.3.2 Financial source for road maintenance alternative to fuel tax			
		5.3.3 Provision of appropriate route or lane			
		5.3.4 Integration of C-ITS technology with EFC			
		5.3.6 Summary of new charging policies			
	5.4	Integrated charging policies			
	5.1	5.4.1 General			
		5.4.2 Financial source for road construction and maintenance			
		5.4.3 Traffic management by charging	7		
		5.4.4 Internalizing external costs			
		5.4.5 Fair charging rates			
		5.4.6 Summary of integrated charging policies			
6	Functional requirements 8				
U	6.1	EFC function			
	0.1	6.1.1 EFC functional model			
		6.1.2 Charging			
		6.1.3 Enforcement			
		6.1.4 Information provision			
		6.1.5 Payment			
	6.2	Relation between charging policies and EFC functions			
	6.3	EFC functional requirements			
		6.3.1 Charging			
		6.3.2 Enforcement			
		6.3.3 Information provision			
		6.3.4 Summary of EFC functional requirements	14		
7	Tech	nology for requirements	15		
	7.1	General	15		
	7.2	Charging	15		
		7.2.1 Distance driven			
		7.2.2 Vehicle class			
		7.2.3 Time class			
		7.2.4 Location class			
		7.2.5 Traffic conditions			
	7.0	7.2.6 Summary			
	7.3	Enforcement 7.2.1 Payment avaidance			
		7.3.1 Payment avoidance	1 /		

# PD ISO/TR 21190:2018 ISO/TR 21190:2018(E)

		7.3.2 Over loaded		
		7.3.3 Summary		
	7.4	Information provision		
		7.4.1 Tariff information		
		7.4.2 Level of services (LOS)		
		7.4.3 Charge amount		
		7.4.4 Summary	19	
8	Char	rging technologies	20	
	8.1	General description		
		8.1.1 Eliminated EFC technologies or equipment		
	8.2	Existing technologies		
		8.2.1 DSRC		
		8.2.2 Autonomous systems (GNSS/CN)		
		8.2.3 ANPR		
	8.3	Emerging technologies		
		8.3.1 Probe data		
		8.3.2 Odometer		
		8.3.3 Passive RFID		
		8.3.4 WAVE		
		8.3.5 WIM		
	0.4	8.3.6 Other technologies		
	8.4	Consideration of mutual applicability		
		8.4.1 General		
		8.4.2 Existing technologies for new charging policies		
		8.4.3 Emerging technologies for conventional charging policies	29 29	
0				
9	9.1	ommendations		
	9.1	General 9.1.1 Evaluation criteria		
	9.2	Evaluations		
	7.2	9.2.1 Charging assist traffic management		
		9.2.2 Passive UHF RFID-based EFC	37	
		9.2.3 Odometer-based EFC		
		9.2.4 ANPR based EFC		
		9.2.5 Toll-by-weight		
		9.2.6 WAVE based EFC		
		9.2.7 CN-5G for EFC		
		9.2.8 A-GNSS for EFC		
	9.3	Summary		
Anne	<b>x A</b> (in	nformative) Application of technology to EFC systems	35	
		nformative) Example of tariffs		
Anne	<b>x C</b> (in	nformative) Comparison of communication technologies	51	
Anne	<b>x D</b> (in	nformative) Examples of legislation for charging policy	61	
Riblia	ngranl	hv	63	

### Foreword

ISO (the International Organization for Standardization) is a worldwide federation of national standards bodies (ISO member bodies). The work of preparing International Standards is normally carried out through ISO technical committees. Each member body interested in a subject for which a technical committee has been established has the right to be represented on that committee. International organizations, governmental and non-governmental, in liaison with ISO, also take part in the work. ISO collaborates closely with the International Electrotechnical Commission (IEC) on all matters of electrotechnical standardization.

The procedures used to develop this document and those intended for its further maintenance are described in the ISO/IEC Directives, Part 1. In particular, the different approval criteria needed for the different types of ISO documents should be noted. This document was drafted in accordance with the editorial rules of the ISO/IEC Directives, Part 2 (see <a href="www.iso.org/directives">www.iso.org/directives</a>).

Attention is drawn to the possibility that some of the elements of this document may be the subject of patent rights. ISO shall not be held responsible for identifying any or all such patent rights. Details of any patent rights identified during the development of the document will be in the Introduction and/or on the ISO list of patent declarations received (see <a href="https://www.iso.org/patents">www.iso.org/patents</a>).

Any trade name used in this document is information given for the convenience of users and does not constitute an endorsement.

For an explanation of the voluntary nature of standards, the meaning of ISO specific terms and expressions related to conformity assessment, as well as information about ISO's adherence to the World Trade Organization (WTO) principles in the Technical Barriers to Trade (TBT) see <a href="https://www.iso.org/iso/foreword.html">www.iso.org/iso/foreword.html</a>.

This document was prepared by Technical Committee ISO/TC 204, *Intelligent transport systems*.

Any feedback or questions on this document should be directed to the user's national standards body. A complete listing of these bodies can be found at <a href="https://www.iso.org/members.html">www.iso.org/members.html</a>.

### Introduction

An electronic fee collection (EFC) system, introduced in many countries around the world, is used for collecting road construction funds or repaying loans for construction of toll roads. Toll roads have enabled large-capacity and high-speed movement of people and goods, and contributed greatly to social and economic development in the introduced countries. As an internalization of external costs for road pavement damage by heavy goods vehicles (HGV), HGV charging has been introduced in member countries widely under the support of the European Commission. EFC is also effectively used for mitigating congestion in urban area as a traffic management measure.

The EFC technology that realizes these charging policies is classified as dedicated short-range communication (DSRC)-based system and autonomous system, and EFC systems developed based on these major standards have been introduced in countries all over the world. In addition to the above charging policies and technologies, several important new charging policies realized by new technologies are planned and trial operations are being carried out.

In Tokyo metropolitan area, road users can use smart route selection from among several optional routes according to their judgment of whether a priority given to reduction of travel time or priority to charge amount. As another new policy, several pilot operations of road usage charging have been introduced in the United States to raise funds for road maintenance as an alternative for the current fuel tax.

These new charging policies can make road users more convenient or road maintenance sustainable in accordance with evolution of technologies. As an another example of new charging policy, there is the managed lane such as high occupancy tolling/high occupancy vehicle (HOT/HOV) lane which is already operated in the United States, where it can be used for free with a certain number of crew members, but paying the fee with existing charging technology enable road users to use it even under a certain number of crew members.

In this document, the relationship between charging policies and EFC technologies are investigated in order to propose future standardization themes.

<u>Table 1</u> shows the major charging systems realized from charge policy and EFC technology.

Table 1 — Major charging systems realized from charging policy and EFC technology

Charging policies EFC technologies	Conventional charging policy	New charging policy
	— Toll road charging (ETC)	
Existing technology	— HGV charging	— Managed lane (HOT/HOV)
	<ul> <li>Congestion charging</li> </ul>	
Emovaina tashnalagy	(Applicable to the above charging systems)	<ul><li>— Smart route selection</li></ul>
Emerging technology		<ul><li>Road usage charging (RUC)</li></ul>

# Electronic fee collection — Investigation of charging policies and technologies for future standardization

## 1 Scope

This document investigates the stemming from requirements of charging policies and corresponding charging technologies in order to propose future standardization theme candidates.

This document reports the findings of the investigation of charging policies and technologies in order to:

- Classify the conventional charging policies and the new charging policies and their functional requirements.
- Classify the existing technologies and the emerging technologies to be used for EFC services or other intelligent transport system (ITS) services.
- Conduct a gap analysis between the needs of the new charging policies and the existing standardized technologies for EFC.
- Recommend development of emerging standards or amendments for existing EFC standards according to the results of the gap analysis.

Figure 1 shows the process for preparing this document and the scope.

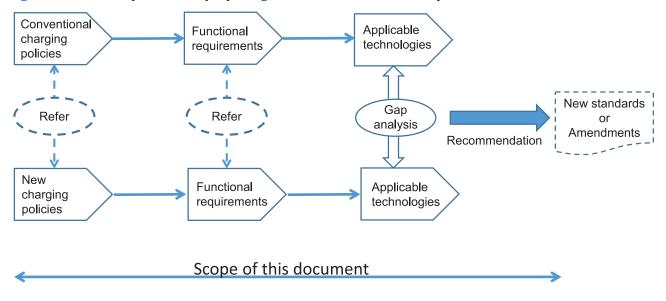


Figure 1 — Scope and process flow of this document

#### 2 Normative references

There are no normative references in this document.

#### 3 Terms and definitions

For the purposes of this document, the following terms and definitions apply.